



Agenda:

Originator: David Feeney

Tel: 2474539

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## Report of the Director of City Development

### Development Plan Panel

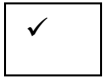
Date: 12 October 2010

Subject: Natural Resources & Waste Development Plan Document – Publication Draft

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#### Electoral Wards Affected:

All



Ward Members consulted  
(referred to in report)

#### Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

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## EXECUTIVE SUMMARY

1. The Natural Resources & Waste Development Plan Document (DPD) is one of a number of planning documents currently being prepared as part of the Local Development Framework (LDF). The preparation of this document has been driven by the requirements of national planning guidance (PPS10), the implications of European Waste Management Directives and the City Council's commitments to managing environmental resources and tackling climate change. Central to these requirements also, is the need for local authorities to develop an overall strategy for waste management (aligned to the Council's own municipal waste strategy) and to identify specific sites to manage, municipal, commercial and industrial waste.
2. Following extensive periods of consultation (Issues & Alternative Options and 'Policy Position' document), Development Plan Panel is requested to consider the "Publication Draft" document, to be subject to a further formal 6 week period of consultation (LDF, Reg. 28). Following consideration of representations received, the City Council may then proceed to the formal Submission of the DPD (LDF, Reg. 30) to the Secretary of State for Independent Examination.

## **1.0 Purpose of this Report**

- 1.1 Development Plan Panel is requested to consider the Natural Resources & Waste Development Plan Document (DPD) – Publication draft and to recommend to Executive Board that this can be subject to (Local Development Framework, Reg. 28) public consultation. Following further consultation at this stage and consideration of representations, the City Council may then proceed to formal Submission of the document to the Secretary of State for Independent Examination.

## **2.0 Background Information**

- 2.1 Within the context of national guidance (PPS10), European Directives and a range of City Council strategies (including municipal waste and climate change), the Natural Resources and Waste DPD has been in production since 2007. Following early technical work and stakeholder engagement, wider public consultation on an Issues & Alternative Options document took place in May – June 2008. This was subsequently followed by a further 6 week period of public consultation (18 January – 1<sup>st</sup> March 2010) on a ‘Policy Position’ document. Following the preparation of technical work and supporting material (including Sustainability Appraisal, Resources Flow Analysis, waste research & site requirements reports and reports of public consultation), a “Publication” DPD has now been prepared. The focus of this is to provide planning policy guidance and where necessary, site specific allocations, on natural resources (including minerals) and waste. The policy document (Publication draft and background topic papers on Waste, Minerals and Energy) is also accompanied with a detailed Map Book and Sustainability Appraisal (which will be made available to members).

## **3.0 Main Issues**

- 3.1 The Natural Resources & Waste DPD Publication draft contains a range of planning policies for Land Use, Minerals & Aggregates, Water Resources, Air Quality, Sustainable Energy Use and Waste, as part of an overall integrated approach, which seeks to minimise and manage the use of natural resources. As well as containing specific planning policies and site allocations, it is also envisaged that the document will have an influencing role in supporting the City Council’s wider strategic objectives for the environment.
- 3.2 Within this overall context, a number of key issues have emerged, which are addressed through the document. These include:
- planning for minerals & aggregates supply (whilst managing environmental assets and amenity),
  - planning for municipal, commercial and industrial waste activity, including site specific allocations, (whilst seeking to reduce waste arisings overall)
  - seeking to reduce flood risk, through mitigation and adaptation, in taking into account the effects of climate change.
- 3.3 Following public consultation on Issues & Alternative Options (May – June 2008), and a ‘Policy Position’ (January – March 2010) there has been a strong measure of support for the overall strategy and policy approach of the DPD. However, representations have been received regarding the designation of particular sites for minerals and aggregates (and the need to be more explicit about the identification of coal deposits). Concerns have been expressed also regarding site specific

allocations for strategic waste management facilities including the potential use of specific sites for a future City Council 'Energy from Waste' facility. Sites being considered are Former Skelton Grange Power Station Site, Land within Knostrop Sewage Treatment Works and Former Wholesale Markets Site, Cross Green Industrial Estate.

3.4 In seeking to address these issues and concerns, the Publication draft provides a strategic planning, policy and site allocation context for subsequent proposals and initiatives. In response to specific concerns raised in respect of minerals and waste issues noted above, the Publication draft:

- focuses upon minimizing the impact of necessary minerals working by 'safeguarding' *existing* sites where necessary and by carefully managing the extent of any future expansion,
- acknowledges the presence and broad location of coal deposits across the district (and its management through 'criteria based' planning policies), with the extent of coal deposits subsequently identified in supporting technical material,
- provides a planning framework for the allocation of sites for municipal, commercial and industrial waste (including amenity and locational considerations), whilst supporting overall waste reduction as a priority. Such an approach therefore provides a planning policy context for the consideration for the provision of waste management facilities, including 'Energy from Waste'.

#### **4.0 Implications for Council Policy and Governance**

4.1 As noted above, the Natural Resources & Waste DPD, forms part of the Local Development Framework and once adopted will form part of the Development Plan for Leeds. Following completion of the six week period of consultation on the Publication draft (and consideration of representations received), Development Plan Panel & Executive Board will need to receive a further report to recommend to Full Council the formal Submission of the DPD for Independent Examination (LDF, Reg.30).

#### **5.0 Legal and Resource Implications**

5.1 The DPD is being prepared within the context of the LDF Regulations, statutory requirements and within existing resources. There are no specific resource implications for the City Council arising from the planning policies and allocations.

#### **6.0 Conclusions**

6.1 The preparation of the Natural Resources and Waste DPD has been through several phases. The Publication draft is a key step in moving the process through to independent examination and final adoption.

#### **7.0 Recommendations**

7.1 The Development Plan Panel is recommended to:

- (i) Consider the Natural Resources & Waste DPD (and supporting material)
- (ii) Recommend to Executive Board that it approves the Natural Resources & Waste DPD together with the sustainability appraisal report and other

relevant supporting documents for the purposes of publication & public participation.

## **Background Papers**

Natural Resources & Waste DPD – Publication draft

Map Book

Sustainability Appraisal

Topic Papers (Waste, Minerals & Energy)

Natural Resources & Waste DPD Issues & Alternative Options & 'Policy Position documents (and supporting technical papers & Reports of Consultation)